

**CITY OF MARGATE
BOARD OF EDUCATION**

**AUDITORS MANAGEMENT REPORT ON
ADMINISTRATIVE FINDINGS
-FINANCIAL, COMPLIANCE AND PERFORMANCE**

June 30, 2011

**AUDITORS' MANAGEMENT REPORT ON ADMINISTRATIVE FINDINGS
FINANCIAL, COMPLIANCE AND PERFORMANCE**

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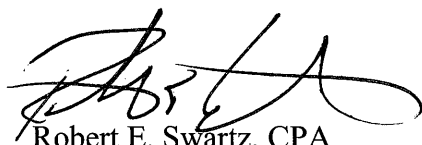
Report of Independent Auditors

Honorable President and
Members of the Board of Education
City of Margate School District
County of Atlantic, New Jersey

We have audited, in accordance with auditing standards generally accepted in the United States of America and Government Auditing Standards issued by the Comptroller General of the United States, the basic financial statements of the Board of Education of the City of Margate School District in the County of Atlantic for the year ended June 30, 2011, and have issued our report thereon dated November 1, 2011.

As part of our audit, we performed procedures required by the New Jersey Department of Education, and the findings and results thereof are disclosed on the following pages, as listed in the accompanying table of contents.

This report is intended for the information and use of the management of the City of Margate Board of Education, the New Jersey Department of Education (the cognizant audit agency) and other state and federal awarding agencies and is not intended to be, and should not be, used by anyone other than these specified parties.



Robert E. Swartz, CPA
Licensed Public School Accountant
No. CS00667

Swartz & Co., LLC

Swartz & Co., LLC
Certified Public Accountants

November 1, 2011

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ADMINISTRATIVE FINDINGS - FINANCIAL COMPLIANCE AND PERFORMANCE

Scope of Audit

The audit covered the financial transactions of the Board Secretary/School Business Administrator and the Chief School Administrator, the activities of the Board of Education, the records of the various funds under the auspices of the Board of Education.

Administrative Practices and Procedures

Insurance

Fire insurance coverage was carried in the amounts as detailed on Exhibit J-20, Insurance Schedule contained in the district's CAFR.

Official Bonds (N.J.S.A. 18A:17-26, 18A:17-32)

Name	Position	Amount
Susan Palaia	Board Secretary/ School Business Administrator	\$100,000.00
Dr. Theresa DeFranco	Chief School Administrator	200,000.00

Tuition Charges

A comparison of tentative tuition charges and actual certified tuition charges was made. The actual costs were less than estimated costs. The Board made a proper adjustment to the billing of its receiving district for the decrease in per pupil costs in accordance with NJAC 6A:23A-17.1(f)3.

Financial Planning, Accounting and Reporting

Examination of Claims

An examination of claims paid during the period under review did not indicate any discrepancies with respect to signatures, certification or supporting documentation.

Payroll Account

The net salaries of all employees of the Board were deposited in the Payroll Account. Employees' payroll deductions and employer's share of fringe benefits were deposited in the Payroll Agency Account.

All payrolls were approved by the Superintendent and were certified by the President of the Board and the Board Secretary/Business Administrator.

Salary withholdings were promptly remitted to the proper agencies, including health benefits withholding due to the general fund.

Payrolls were delivered to the secretary of the board who then deposited with warrants in separate bank accounts for net payroll and withholdings.

Reserve for Encumbrances and Accounts Payable

A review of outstanding issued purchase orders was made as of June 30, 2011 for proper classification of orders as reserve for encumbrances and accounts payable.

Classification of Expenditures

The coding of expenditures was tested for proper classification in accordance with NJAC 6A:23A-16.2(f) as part of our test of transactions of randomly selected expenditures items. We also reviewed the coding of all expenditures included in our compliance and single audit testing procedures. In addition to randomly selecting a test sample, our sample selection specifically targeted administrative coding classifications to determine overall reliability and compliance with NJAC 6A:23A-8.2. As a result of the procedures performed, a transaction error rate of 0.00% was noted and no additional procedures were deemed necessary to test the propriety of expenditure classification.

A. General Classification Findings

None

B. Administrative Classification Findings

None

Board Secretary's Records

The records of the board secretary were in satisfactory condition.

Treasurer's Records

The records of the Chief School Administrator were in satisfactory condition.

Elementary and Secondary Education Act of 1965 (E.S.E.A.)/Improving America's Schools Act (IASA) as reauthorized by the No Child Left Behind Act of 2001

The E.S.E.A./NCLB financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the projects

under Titles I and VI of the Elementary and Secondary Education Act as amended.

The study of compliance for E.S.E.A. indicated no areas of noncompliance and/or questionable costs.

Other Special Federal and/or State Projects

The district's Special Projects were approved as listed on Schedule K-3 and Schedule K-4 located in the CAFR.

Our audit of the federal and state funds on a test basis, indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the aforementioned special projects.

The study of compliance for special projects indicated no areas of noncompliance and/or questionable costs.

T.P.A.F. Reimbursement

Our audit procedures included a test of the biweekly reimbursement forms filed with the Department of Education for district employees who are members of the Teachers Pension and Annuity Fund. No exceptions were noted.

School Purchasing Programs

Contracts and Agreements Requiring Advertisement for Bids

N.J.S.A. 18A:18A-3 states:

- a. When the cost or price of any contract awarded by the purchasing agent in the aggregate, does not exceed in a contract year the total sum of \$17,500, the contract may be awarded by a purchasing agent when so authorized by resolution of the board of education without public advertising for bids and bidding therefore, except that the board of education may adopt a resolution to set a lower threshold for the receipt of public bids or the solicitation of competitive quotations. If the purchasing agent is qualified pursuant to subsection b. (pending C.40A:11-9) the board of education may establish that the bid threshold may be up to \$36,000. Such authorization may be granted for each contract or by a general delegation of the power to negotiate and award such contracts pursuant to the section.

- b. Commencing in the fifth year after the year in which P.L. 1999, c.440 takes effect, and every five years thereafter, the Governor, in consultation with the Department of Treasury, shall adjust the threshold amount and the higher threshold amount which the board of education is permitted to establish as set forth in subsection a. of this section or the threshold amount resulting from any adjustment under this subsection, in direct proportion to the rise or fall of the index rat as that term is defined in NJS 18A:18A-2, and shall round the adjustment to the nearest \$1,000. The Governor shall notify all local school districts of the adjustment no later than June 1 of every fifth year. The adjustment shall become effective on July 1 of the year in which it is made. Any contract made pursuant to this section may be awarded for a period of 24 consecutive months, except that contracts for professional services pursuant to paragraph (1) of subsection a. of NJS 18A:18A-5 may be awarded for a period not exceeding 12 consecutive months.

N.J.S.A. 18A:18A-4 states, "Every contract for the provision or performance of any goods or services, the cost of which in the aggregate exceeds the bid threshold, shall be awarded only by resolution of the board of education to the lowest responsible bidder after public advertising for bids and bidding therefore, except as is provided otherwise in this chapter or specifically by any other.

The board of education may, by resolution approved by a majority of the board of education and subject to subsections b. and c. of this section, disqualify a bidder who would otherwise be determined to be the lowest responsible bidder, if the board of education finds that it has had prior negative experience with the bidder."

Effective July 1, 2010 and thereafter the bid thresholds in accordance with N.J.S.A. 18A:18A-3 (as amended) and 18A:39-3 are \$26,000 and \$17,200 respectively.

The business administrator of the school district is a qualified purchasing agent and the board of education has adopted a resolution to establish a bid threshold of \$36,000.

The board of education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the contract year. Where question arises as to whether any contract or agreement might result in violation of the statute, the Solicitor's opinion should be sought before a commitment is made.

Inasmuch as the system of records did not provide for an accumulation of payments for categories for the performance of any work or goods or services, the results of such an accumulation could not reasonably be ascertained. Disbursements were reviewed, however, to determine if any clear-cut violations existed.

Based on the results of my examination, I did not note any individual payments, contracts, or agreements made for the performance of any work or goods or services, in excess of the statutory

thresholds where there had been no advertising for bids in accordance with the provision of N.J.S.A. 18A:18A-4, as amended.

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per N.J.S.A. 18A:18A-5.

The system of records did not provide for an accumulation of purchases for which the school board used contracts entered into by the State Department of Purchase and Property pursuant to Ch. 114, P.L. 1977, therefore, the extent of such purchases could not reasonably be ascertained. My examination did not reveal any purchases made through the use of State contracts.

School Food Service

The financial transactions and statistical records of the school food services fund were reviewed. The financial accounts, meal count records and eligibility applications were reviewed on a test-check basis.

Cash receipts and bank records were reviewed for timely deposit.

Expenditures should be separately recorded as food, labor and other costs. Vendor invoices were reviewed and costs verified. Inventory records on food supply items were currently maintained and properly applied in determining the cost of food and supplies used.

The cash disbursements records reflected expenditures for program related goods and services. The appropriate revenue and expenditure records were maintained in order to substantiate the non-profit status of the school food service. Net cash resources did not exceed three months average expenditures.

Time sheets were reviewed and labor costs verified. Payroll records were maintained on all School Food Services employees authorized by the board of education. No exceptions were noted.

The number of meals claimed for reimbursement was compared to sales and meal count records. As part of the claims review process the Edit Check Worksheet was completed. Reimbursement claims were submitted/certified in a timely manner.

Applications for free and reduced price meals were reviewed for completeness and accuracy. The number of free and reduced price meals claimed as served was compared to the number of valid applications on file, times the number of operating days, on a school-by-school basis. The free and reduced price meal policy was reviewed for uniform administration throughout the school system. The required verification procedures for free and reduced price applications were completed and available for review.

Food Distribution Program commodities were received and a single inventory was maintained on a first-in, first-out basis. No exceptions were noted with the Food Distribution Program commodities.

Exhibits reflecting Child Nutrition Program operations are included in the section entitled Enterprise Funds, Section G of the CAFR.

Student Body Activities

The records of the student activity funds were maintained in accordance with board policies. The records were maintained in satisfactory condition.

Application for State School Aid

Our audit procedures included a test of information reported in the October 15, 2010 Application for State School Aid (A.S.S.A.) for on-roll, private schools for the handicapped, low-income, and bilingual. We also performed a review of the district procedures related to its completion. The information on the A.S.S.A. was compared to the district workpapers without exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

The district maintained workpapers on the prescribed state forms or their equivalent.

The district has adequate written procedures for the recording of student enrollment data.

Pupil Transportation

Our audit procedures included a test of on roll status reported in the 2010-2011 District Report of Transported Students (DRTRS). The information that was included on the DRTRS was verified to the DRTRS Eligibility Summary Report without exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

Our procedures also included a review of transportation related contracts and purchases. Based on our review, the district complied with proper bidding procedures and award of contracts. No exceptions were noted in our review of transportation related purchases of goods and services.

Follow-up on Prior Years' Findings

In accordance with government auditing standards, our procedures included a review of all prior year recommendations. No recommendations were reported in the prior year.

Acknowledgment

We received the complete cooperation of all the officials of the school district and I greatly appreciate the courtesies extended to the members of the audit team.

CITY OF MARGATE SCHOOL DISTRICT
 APPLICATION FOR STATE SCHOOL AID SUMMARY
 ENROLLMENT AS OF OCTOBER 15, 2010

	2011-2012 Application for State School Aid (10/15/10 data)			Sample for Verification		
	Full	Shared	Reported on Workpapers on Roll	Full	Shared	Errors per Registers on Roll
Pre-K Half Day	49		49	19		19
Full Day Kindergarten	39		39	15		15
One	46		46	18		18
Two	51		51	19		19
Three	54		54	21		21
Four	53		53	20		20
Five	56		56	21		21
Six	64		64	24		24
Seven	56		56	21		21
Eight	488	0	488	178	0	178
Subtotal	488	0	488	178	0	178
Special Ed Elementary	33		33	13		13
Special Ed Middle School	16		16	6		6
Subtotal	49	0	49	19	0	19
Totals	517	0	517	197	0	197
Percentage	0.00%		0.00%	0.00%		0.00%

CITY OF MARGATE SCHOOL DISTRICT
 APPLICATION FOR STATE SCHOOL AID SUMMARY
 ENROLLMENT AS OF OCTOBER 15, 2010

	Private Schools for Disabled			Resident Low Income			Sample for Verification			Resident LEP Low Income			
	Reported on ASSA as Private Schools	Sample for Verification	Sample Verified	Sample Errors	Reported on ASSA as Low Income	Reported on Workpapers as Low Income	Errors	Sample Selected from Workpapers	Verified to Application and Register	Sample Errors	Reported on ASSA as LEP Low Income	Reported on Workpapers as LEP Low Income	Errors
Pre-K Half Day	0	0	0	0	9	9	0	7	7	0	2	2	0
Full Day Kindergarten					51	51	0	40	40	0	1	1	0
One					5	5		4	4				
Two					4	4		3	3				
Three					1	1		1	1				
Four					2	2		2	2				
Five					8	8		6	6		1	1	
Six					10	10		8	8				
Seven					7	7		5	5				
Eight					5	5		4	4				
Subtotal	0	0	0	0	9	9	0	7	7	0	2	2	0
Special Ed Elementary					9	9		7	7				
Special Ed Middle School					2	2		2	2				
Subtotal	0	0	0	0	11	11	0	9	9	0	0	0	0
Totals	0	0	0	0	62	62	0	49	49	0	2	2	0
Percentage Error				0.00%			0.00%						0.00%

SCHEDULE OF AUDITED ENROLLMENTS

**CITY OF MARGATE SCHOOL DISTRICT
APPLICATION FOR STATE SCHOOL AID SUMMARY
ENROLLMENT AS OF OCTOBER 15, 2010**

	Sample for Verification		Resident LEP Not Low Income		Sample for Verification		
	Sample Selected from Workpapers	Verified to Test Score and Register	Reported on ASSA as LEP Low Income	Reported on Workpapers as LEP Low Income	Sample Selected from Workpapers	Verified to Application and Register	Sample Errors
Pre-K Half Day							
Full Day Kindergarten							
One							
Two							
Three	1	1	0	0	0	0	0
Four							
Five							
Six							
Seven							
Eight							
Subtotal	1	1	0	0	0	0	0
Special Ed Elementary							
Special Ed Middle School							
Subtotal	0	0	0	0	0	0	0
Totals	1	1	0	0	0	0	0
Percentage Error							0.00%

	Transportation				
	Reported on DRTS by DOE/county	Reported on DRTS by District	Tested	Verified	Errors
Reg.-Public Schools col. 1	121	122	70	70	
Reg.-SpEduc, col. 4	0	0	70		(1)
Transported - Non-Public, col. 3	64	64	48	48	
Special Needs, col. 6	12	12	7	7	
Totals	197	198	125	125	(1)
Percentage Error					0.00%

	Reported	Re-Calculated
Avg. Mileage-Regular including Grade PK student	6.9	6.9
Avg. Mileage-Regular excluding Grade PK student	6.9	6.9
Avg. Mileage-Special Ed with Special Needs	9.9	9.9

EXCESS SURPLUS CALCULATION

EXCESS SURPLUS CALCULATION

SECTION 1

Calculation A: 2 Percent Excess Surplus:

2010-2011 Total General Fund Expenditures Reported on Exhibit C-1	\$11,998,399	(B)	
Increased by Applicable Operating Transfers:			
Transfer to Food Service Fund	57,985	(B1a)	
Transfer from Capital Outlay to Capital Projects Fund	0	(B1b)	
Transfer from Capital Reserve to Capital Projects Fund	0	(B1c)	
Decreased by:			
On-Behalf State Aid Payments	(711,082)	(B2a)	
Assets Acquired Under Capital Leases	<u>(97,896)</u>	(B2b)	
Adjusted General Fund Expenditures [(B)+(B1s)-(B2s)]	\$11,247,406	(B3)	
Applicable Excess Surplus Percentage	0.02		
2% of Adjusted 2009-10 General Fund Expenditures	<u>224,948</u>	(A)	
Greater of (A) or \$250,000	250,000	(B5)	
Increased by: Allowable Adjustment *	<u>0</u>	(K)	
Maximum Unreserved/Undesignated Fund Balance [(B5)+(K)]			<u><u>\$250,000</u></u> (M)

SECTION 2

Total General Fund - Fund Balances @ 6-30-11	2,289,609	C	
Decreased by:			
Year-End Encumbrances	(283,038)	(C1)	
Legally Restricted - Designated for Subsequent Year's Expenditures	0	(C2)	
Legally Restricted - Excess Surplus - Designated for Subsequent Year's Expenditures **	(547,092)	(C3)	
Assigned fund balance - Unreserved - Designated for Subsequent Year's Expenditures	<u>(121,125)</u>	(C4) (C5)	
Total Unassigned Fund Balance			<u><u>\$1,338,354</u></u> (U1)
Reserved Excess Surplus (June 30, 2011)			<u><u>\$1,088,354</u></u> (E)

Recapitulation of Excess Surplus as of June 30, 2011

Reserved Excess Surplus - Designated for Subsequent Year's Expenditures (Audsum line 10025)	547,092	(C3)	
Reserved Excess Surplus (Audsum line 10024)	<u>1,088,354</u>	(E)	
Total Excess Surplus			<u><u>\$1,635,446</u></u> (D)

* This adjustment line (as detailed below) is to be utilized for Impact Aid, Sale and Lease-back (Refer

to the Audit Program Section II, chapter 10), Extraordinary Aid, and additional Nonpublic School Transportation Aid if applicable (Refer to the Audit Program Section II, Chapter 10 for restrictions on the inclusion of Extraordinary Aid and Additional Nonpublic School Transportation Aid).

Detail of Allowable Adjustments

Impact Aid	\$0	(H)
Sale & Lease-back	0	(I)
Extraordinary Aid	0	(J1)
Additional Nonpublic School Transportation Aid	0	(J2)
Unbudgeted FICA Wage Freeze Grant Revenue	<u>0</u>	(J3)
 Total Adjustments [(H)+(I)+J1)+(J2)]	 <u><u>\$0</u></u>	 (K)

** This amount represents the June 30, 2010 Excess Surplus (C3 above) and must be included in the Audit Summary Worksheet Line 10025.

*** Amounts must agree to the June 30, 2011 CAFR and the sum of the two lines must agree to Audit Summary Worksheet Line 10024.

**** Amount for Other Reserved Fund Balances must be detailed for each source. Use in the excess surplus calculation of any legal reserve that is not state mandated or that is not legally imposed by an other type of government, such as the judicial branch of government, must have Departmental approval. District requests should be submitted to the Division of Finance prior to September 30.

Detail of Other Reserved Fund Balance:

None